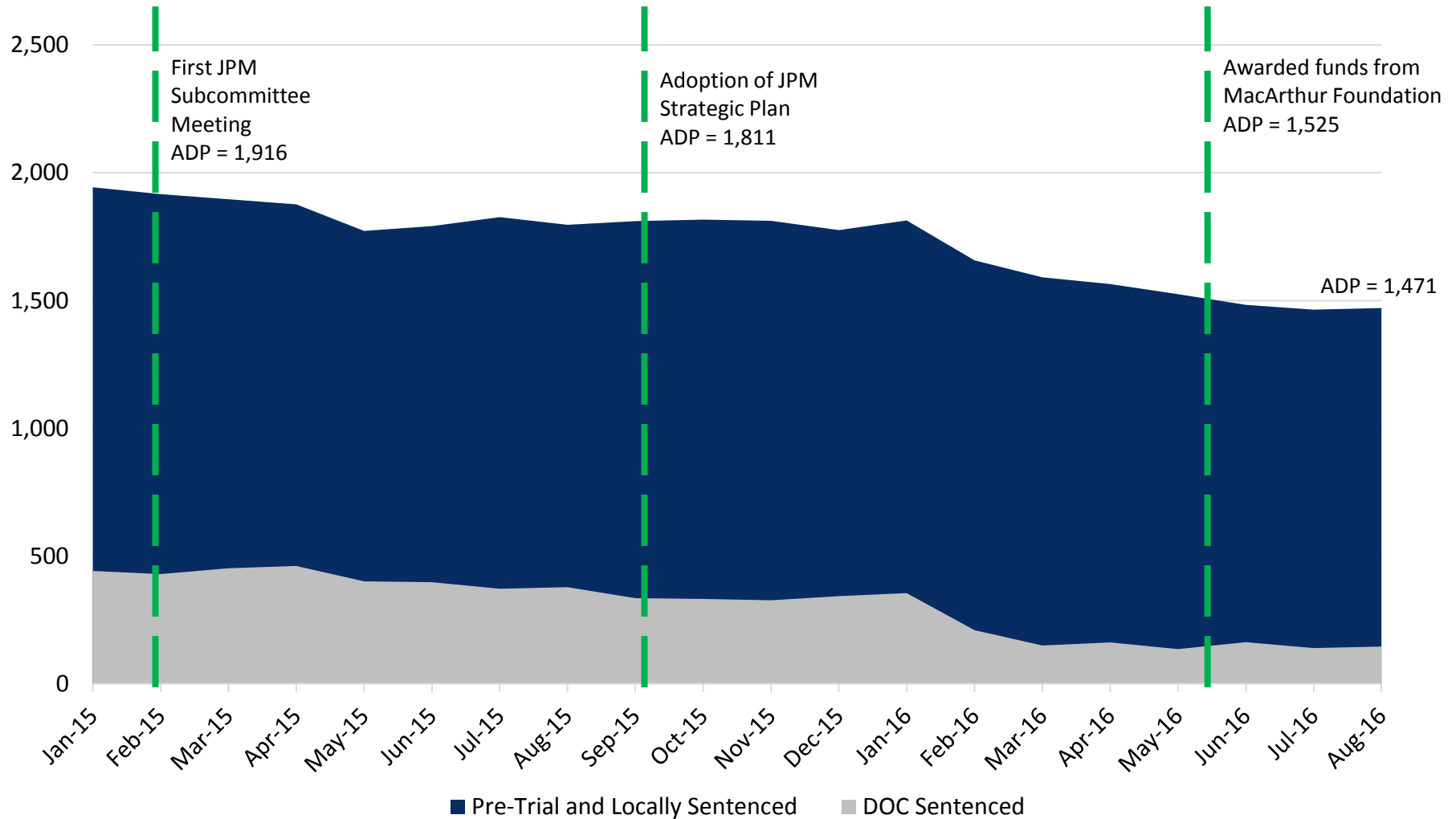Jail Population Management Subcommittee

of the Sanford "Sandy" Krasnoff Criminal Justice Council

November 15, 2016
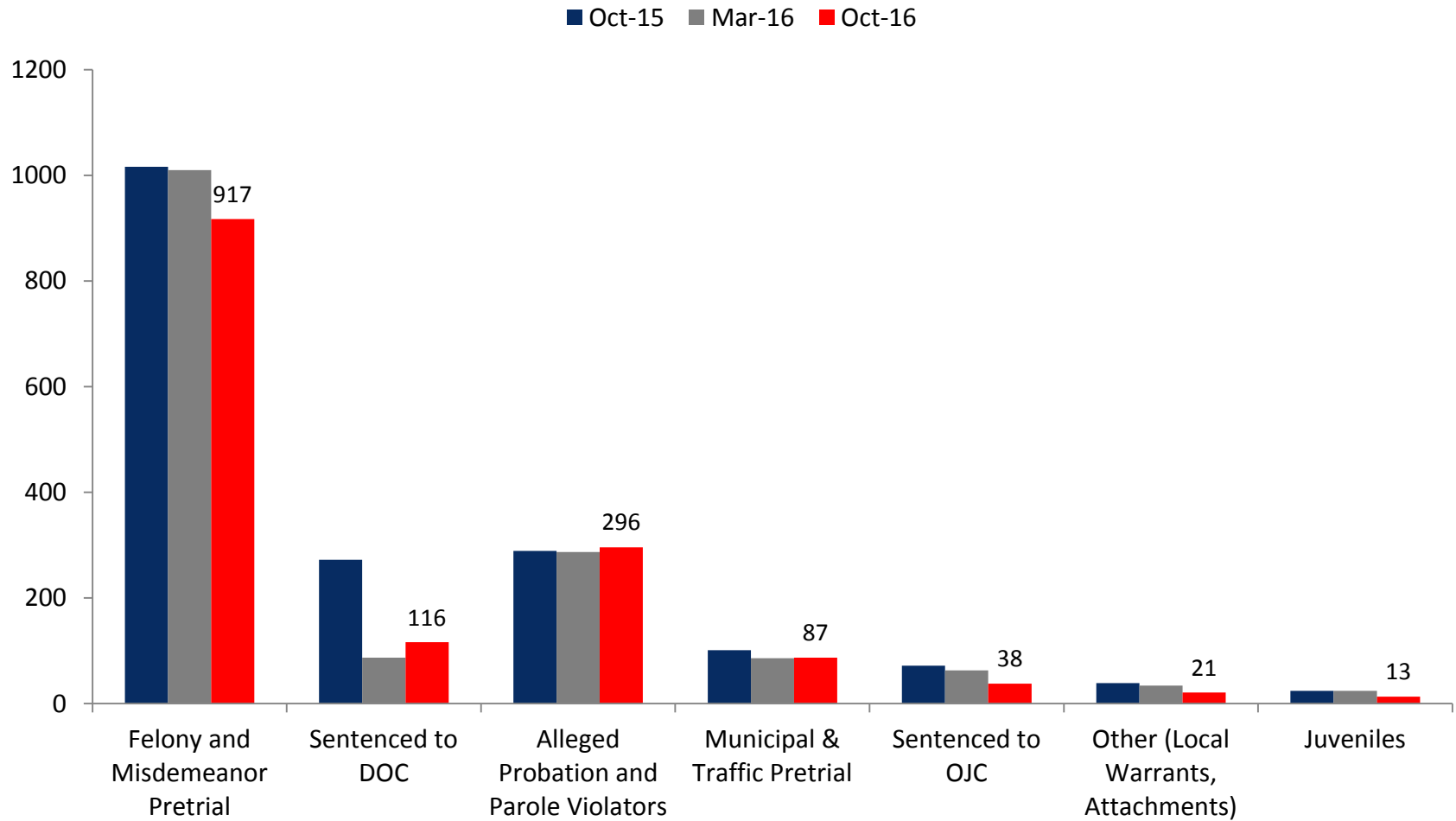
SYSTEM LEVEL TRENDS

Orleans Parish Jail Population Trends, 2015 - 2016

First JPM Subcommittee Meeting
ADP = 1,916

Adoption of JPM Strategic Plan
ADP = 1,811

Awarded funds from MacArthur Foundation
ADP = 1,525

ADP = 1,471

Legend: ■ Pre-Trial and Locally Sentenced   ■ DOC Sentenced

SAFETY + JUSTICE CHALLENGE

Supported by the John D. and Catherine T. MacArthur Foundation

Changes in Jail Population Composition

Legend: Oct-15, Mar-16, Oct-16

Categories and Oct-16 values:
- Felony and Misdemeanor Pretrial: 917
- Sentenced to DOC: 116
- Alleged Probation and Parole Violators: 296
- Municipal & Traffic Pretrial: 87
- Sentenced to OJC: 38
- Other (Local Warrants, Attachments): 21
- Juveniles: 13

ACTION ITEMS

#	Action Item	Initiative	Responsible Party	Assigned	Status
1.	Explore inclusion of mobile phone numbers on summons forms	Redesign Summons/Subpoena Forms	NOPD, Office of Criminal Justice Coordination	6/3/2016	Complete
2.	Host Steve Lassalle at CDC En Banc meeting to discuss detainers for probation defendants	Decrease Impact of Detainers on Probationers	Judge Camille Buras	8/23/2016	Not started
3.	Connect with Jefferson Parish on reducing arrests made for warrants, particularly for individuals released with a new court date	Reduce Arrests for Out of Parish Warrants	Chief Paul Noel	8/23/2016	In progress

Strategy 1: Reduce admissions for low level offenses by targeting individuals with patterns of high reentry into the criminal justice system and/or behavioral health needs

- Reduce Arrests for Out-of-Parish Warrants

- Pre-Booking Deflection Planning

- Increase Summons through Improved Policy

PRE-BOOKING DEFLECTION

Develop and implement a program focused on alternatives to arrest that connect high-need individuals with services

Implementation Activities

Activity	Status
▪ Convene first meeting of policy coordinating committee	Complete
▪ Research on proven models and funding opportunities	In progress
▪ Site visit to Seattle's LEAD program	Planned for Dec. 2016

Challenges

- There are gaps in the behavioral health and social services needed to reduce people's risk for arrest
- Short term goal of deflecting people through NOPD Crisis Intervention Team needs to be balanced with long term goal of pursuing crisis stabilization center

Measures	2016					2017 Target
	Q1	Q2	Q3	Q4	Total	
# people arrested on relevant charges	552	417	401		1,370	TBD
# of people deflected from arrest to services	N/A				0	TBD

*Eligible charges have yet to be determined. Relevant charges include: prostitution, loitering, public intoxication, obstruction of a public passageway

SAFETY + JUSTICE CHALLENGE

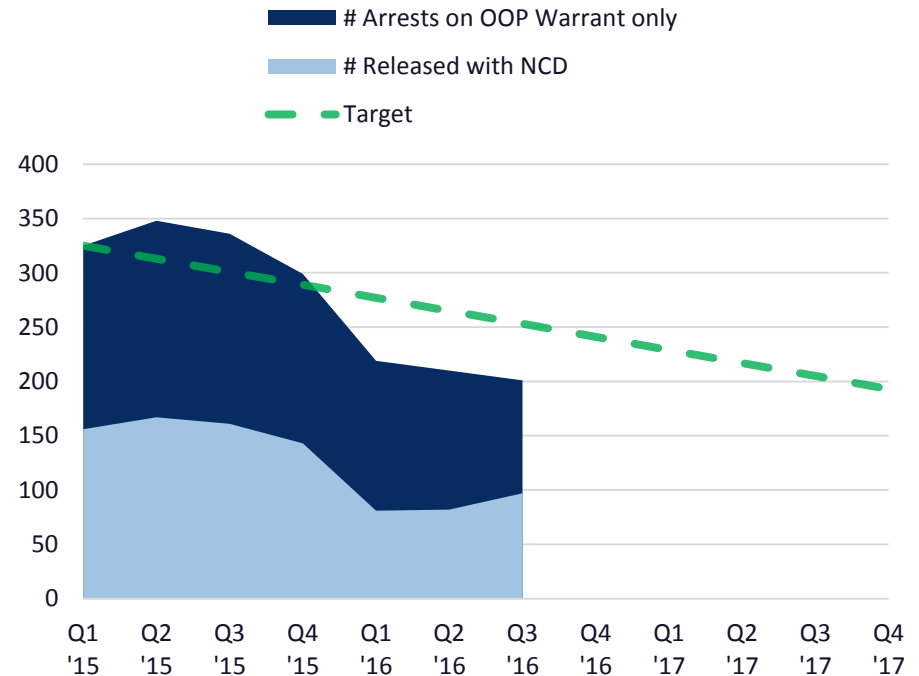Supported by the John D. and Catherine T. MacArthur Foundation

Establish process with NOPD to identify areas of improvement for eliminating arrests on only out-of-parish warrants

Implementation Activities

Activity	Status
▪ Create sample case list for troubleshooting	Complete
▪ Review case list with other parish(es)	In progress

Challenges

▪ This work may involve coordinating with other jurisdictions who may not have capacity to accommodate New Orleans' requests
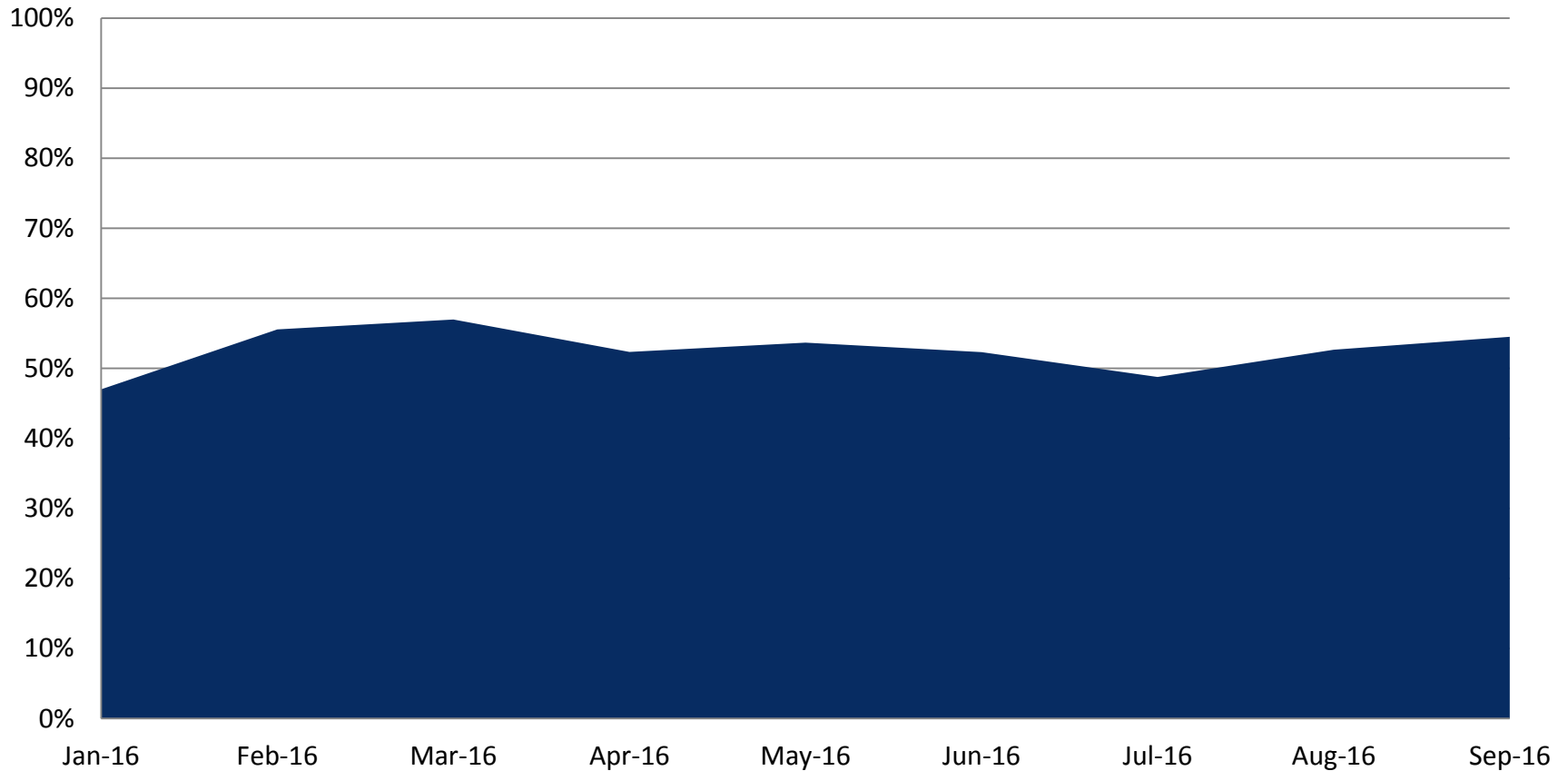

Legend:
- ■ # Arrests on OOP Warrant only
- ■ # Released with NCD
- – – Target

Measures	2014	2015	2016					2017 Target
			Q1	Q2	Q3	Q4	Total	
# people arrested with an out-of-parish warrant only	2,353	1,285	279	243	201		723	771

SAFETY+JUSTICE CHALLENGE

Supported by the John D. and Catherine T. MacArthur Foundation

Strategy 2: Reduce the average length of stay of lower risk felony defendants detained during the pretrial stage by focusing resources on risk-based release decisions

- Expand CDC's use of ROR

- Increase Public Defender Representation at First Appearances

- Institutionalize Bond Reviews

- Implement Arnold Public Safety Assessment and Decision-Making Framework

Low and Low-Moderate Risk Defendants in CDC Released Within 3 Days of Arrest
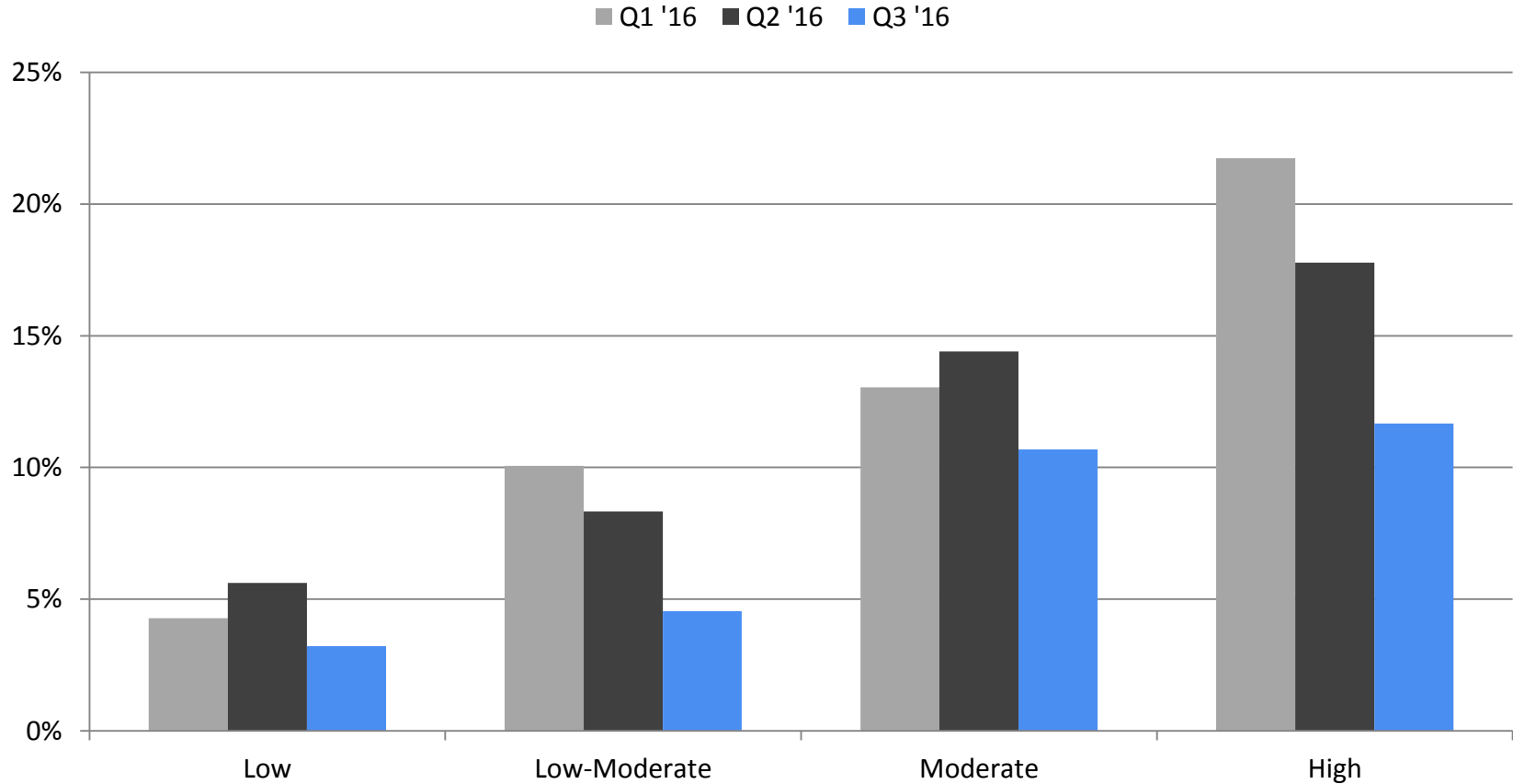
Strategy 2: Reduce the average length of stay of lower risk felony defendants detained during the pretrial stage by focusing resources on risk-based release decisions

Pretrial Re-arrest Rate by Risk Level

Q1 '16   Q2 '16   Q3 '16

*Note: Re-arrests are counted through disposition of defendant's case.

INSTITUTIONALIZE BOND REVIEWS

Initiative Sponsor:
TBD

Create a court mechanism for docketing and reviewing detention status for lower risk defendants who are not released in a set time frame

Implementation Activities

Activity	Status
▪ Review national best practices for bond review programs	Complete
▪ Finalize criteria for defendants to receive a bond review hearing	Not started
▪ Select method for docketing bond reviews	Not started

Challenges

▪ None

Measures	2016					2017 Target
	Q1	Q2	Q3	Q4	Total	
% eligible population that receives a bond review	23%	31%	22%		25%	TBD
% bond reviews that result in lowered bond or ROR	39%	52%	33%		43%	TBD
ALOS for eligible population	47	33	22		34	TBD

*Eligible is currently defined as defendants who are risk level 0 – 7, have no probation or parole holds, and receive a bond of $10,000 or less at First Appearance.

SAFETY + JUSTICE CHALLENGE

Create a tool for use in Magistrate Court that recommends bond amount and release mechanism based on the Public Safety Assessment

Implementation Activities

Activity	Status
▪ Enter into an MOU with the Arnold Foundation and all relevant parties	In progress
▪ Coordinate with Arnold Foundation's timeline for implementation and development of Decision-Making Framework	Not started

Challenges

▪ This initiative is in a holding pattern pending an MOU and announcement of the Arnold Foundation's implementation activities for the Public Safety Assessment and Decision-Making Framework

Measures	2016					2017 Target
	Q1	Q2	Q3	Q4	Total	
Concurrence Rate	N/A				N/A	TBD
Safety Rate	N/A				N/A	TBD
% Total defendants released within 3 days	38%	38%	39%		38%	TBD

Strategy 3: Reduce average length of stay of felony defendants by reducing system inefficiencies in the processing of cases, increasing pretrial release for defendants with multiple pending matters, and ensuring the transportation of detainees according to standards set by the criminal justice system

- Expedited Arrest to Arraignment for Victimless Crimes

- Arrest on Capias Docket Policy

- Multi-Court Case Processing

- OPSO Transport to Court Policies and Procedures

- Improve OPSO Transport to DOC

- Implementation of aiSmartBench in Municipal Court

- Broader Implementation of aiSmartBench in Criminal District Court

- Jail Facilitator (Justice System Administrator)

- Policy to Resolve Municipal Court Cases for Defendants with Felony Sentences

ARREST ON CAPIAS DOCKET POLICY
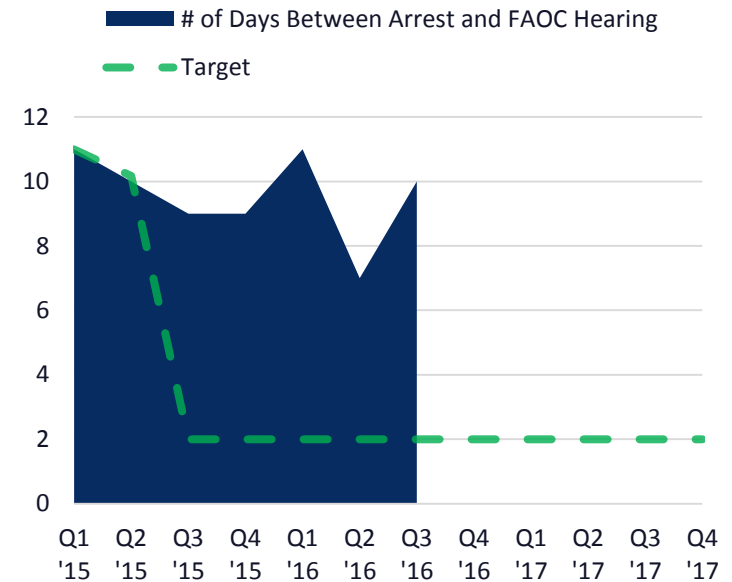
Initiative Sponsor:
Judge Camille Buras

Establish process that will expedite the appearance of individuals in court after an arrest on capias

Implementation Activities

Activity	Status
▪ Develop and launch new policy for docketing capiases	Complete
▪ Track data and monitor progress of policy change	In progress
▪ Monitor progress with individual judges	In progress

Challenges

▪ None

# of Days Between Arrest and FAOC Hearing

-- -- Target

Measures	2014	2015	2016					2017 Target
			Q1	Q2	Q3	Q4	Total	
% of arrests with FAOC hearings within two days	2%	11%	5%	16%	10%		10%	90%
# of days between defendants arrested on capias and FAOC court appearance	12	8	11	7	10		9	2

BROADER IMPLEMENTATION OF aiSMARTBENCH IN CDC

Initiative Sponsor:
Judge Laurie White

Provide CDC judges with greater access to information to avoid delays in processing defendants with multiple matters

Implementation Activities

Activity	Status
▪ Launch pilot of first four courtrooms in CDC	Complete
▪ City and CDC receive and review budget from Clerk of Court and the Windward Group for back scanning files	Complete
▪ Determine number of additional CDC courtrooms that can receive aiSmartBench in 2016	In progress

Challenges

- ▪ The cost of scanning and tagging five years of old files is prohibitive.

Measures	2014	2015	2016					2017 Target
			Q1	Q2	Q3	Q4	Total	
# Judges and Commissioners trained to use aiSmartBench	N/A		0	4	0		4	17
# Support staff trained to use aiSmartBench	N/A		0	4	0		4	9

SAFETY + JUSTICE CHALLENGE

A senior staff person to review issues of timely transportation, inefficient case processing, and excessive detention per risk level

Implementation Activities

Activity	Status
▪ Determine purpose, scope, and responsibilities of the Jail Facilitator	Complete
▪ Draft job description	In progress
▪ Create hiring panel	Not started

Challenges

- None

Measures	2016					2017 Target
	Q1	Q2	Q3	Q4	Total	
ADP of defendants with multiple matters	Unknown		640		640	TBD
ALOS of defendants with multiple matters	30	53	55		52	TBD

Strategy 4: Reduce admissions and length of stay for alleged probation and parole violators by encouraging officers' and judges' discretion in using detention and ensuring the timely processing of cases to prevent extended, unnecessary stays

- Maximize Use of Administrative Sanctions

- Probation and Parole Detention Guidelines

- Improve Probation and Parole Process

PROBATION AND PAROLE DETENTION GUIDELINES

Initiative Sponsor:
Judge Camille Buras

Decrease the number of probationers who are held on a detainer pending revocation proceedings

Implementation Activities

Activities	Status
▪ Share data with individual judges and agency reps on impact of detainers	In progress
▪ Convene agency round table discussion to identify circumstances where detainers can be lifted	Set for 11/30
▪ Convene probation officers to gather feedback and perspective on challenges faced in the field	Not started
▪ Complete research on other jurisdictions' guidelines on detention for alleged violators of probation	Not started

Challenges

▪ Judicial decision makers can be reluctant to lift detainers on probation defendants while they have a pending charge; in particular, DV charges

Measures	2014	2015	2016					2017 Target
			Q1	Q2	Q3	Q4	Total	
Average LOS for alleged probation violators								
• Technical Violation Only	30	21	18	19	39		22	TBD
• Tech Viol. Plus Hold	84	93	75	82	114		90	TBD
• Total	74	84	64	76	108		79	TBD

Strategy 5: Reduce racial and ethnic disparities in the criminal justice system

- Implicit Bias Training

- Improve the Capacity of the Orleans Parish Sheriff's Office to Collect Race/Ethnicity Data

Implementation Activities	
Activity	**Status**
▪ Receive feedback from Burns Institute on RED strategies	Complete
▪ Convene RED planning committee	Not started
▪ Host Burns Institute site visit to develop more RED strategies	Not started

Challenges
▪ A committee of system and community stakeholders will soon be formed to develop a plan to reduce racial and ethnic disproportionality and disparity in the jail. Rollout of that plan may require additional time commitment from partners.

Strategy 6: Regularly monitor progress according to pre-defined benchmarks and use those data to optimize strategies as needed

- Jail Population Management Subcommittee Quarterly Reporting Meetings
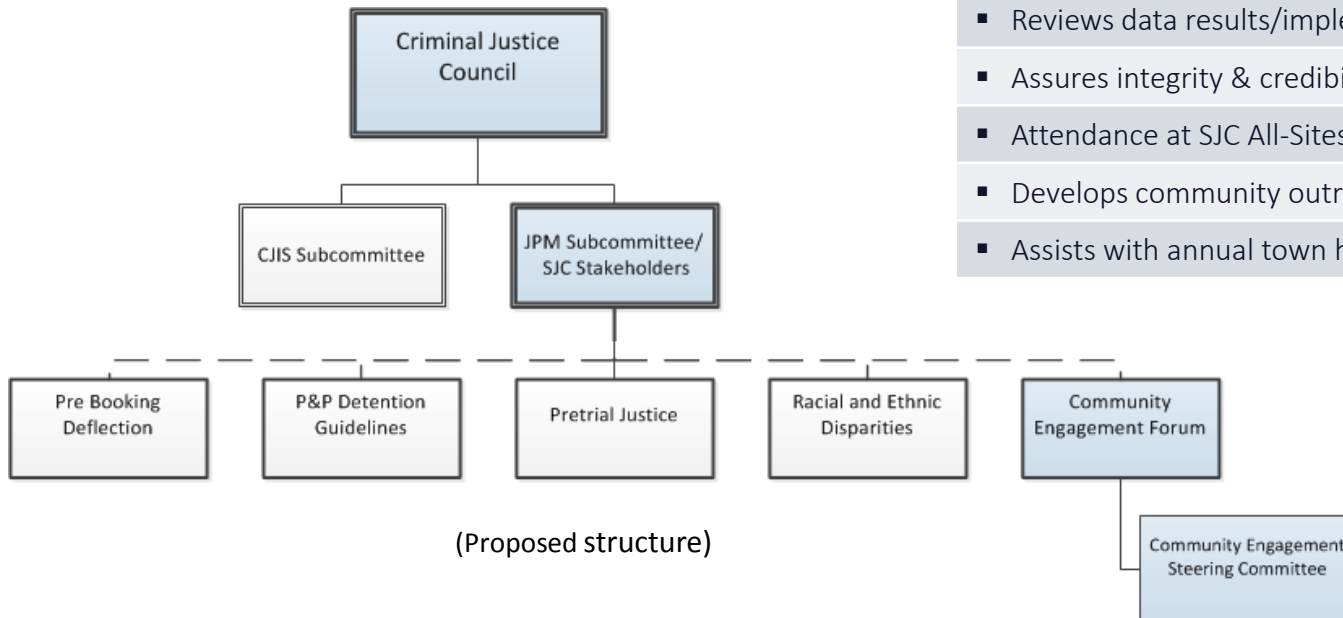
- JailSTAT

- Community Engagement Forum

Initiative Sponsor:
TBD

Establish a community advisory group that will monitor implementation efforts, communicate impacts to the community, and solicit feedback from the community.

Implementation Activities

Activity	Status
▪ Select a group facilitator	In progress
▪ Set Community Engagement group's scope, expectations, goals, purpose	Not started
▪ Create application for forum and steering committee membership	Pending first meeting of community stakeholders

Example

Membership

- ▪ Formerly Incarcerated/Family Members
- ▪ Community Residents/Advocates
- ▪ Service Providers, Victim Advocates, Faith Leaders

Responsibilities

- ▪ Meets quarterly
- ▪ Reviews data results/implementation updates
- ▪ Assures integrity & credibility of process
- ▪ Attendance at SJC All-Sites Conference
- ▪ Develops community outreach activities
- ▪ Assists with annual town hall summit

(Proposed structure)

Strategy 7: Reduce admissions for warrants by decreasing FTA rates in CDC and Municipal Court

- Indigency Assessment at Sentencing

- Traffic Court Fines and Fees

- Court Date Notification/Reminder System

- Redesign Language on Subpoena Form & Summons Form

COURT DATE NOTIFICATION/REMINDER SYSTEM
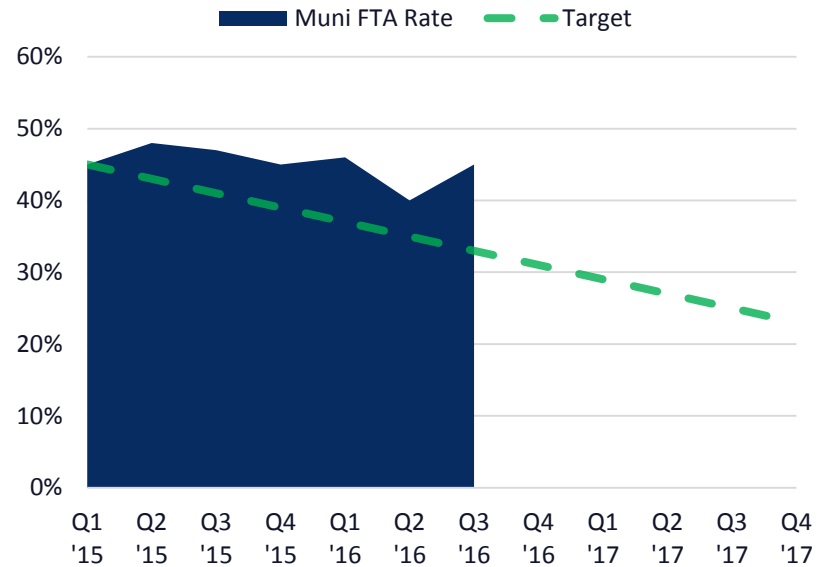
Initiative Sponsor:
Sarah Schirmer

Implement a system that will text defendants to remind them of upcoming and recently missed court dates

Implementation Activities

Activity	Status
▪ Identify services vendor	In progress
▪ Identify data source	In progress

Challenges

▪ How to collect participants' consent to enroll into the messaging service

Muni FTA Rate — Target (chart showing Muni FTA Rate area and Target dashed line from Q1 '15 to Q4 '17, y-axis 0% to 60%)

Measures	2014	2015	2016					2017 Target
			Q1	Q2	Q3	Q4	Total	
# bookings on FTA warrants	2,603	2,303	414	516	444		1,374	1,844
FTA rate for non-detained defendants in Muni Court	41%	46%	46%	40%	45%		44%	28%
FTA rate for non-detained defendants in CDC	22%	24%	26%	24%	22%		24%	18%

SAFETY + JUSTICE CHALLENGE

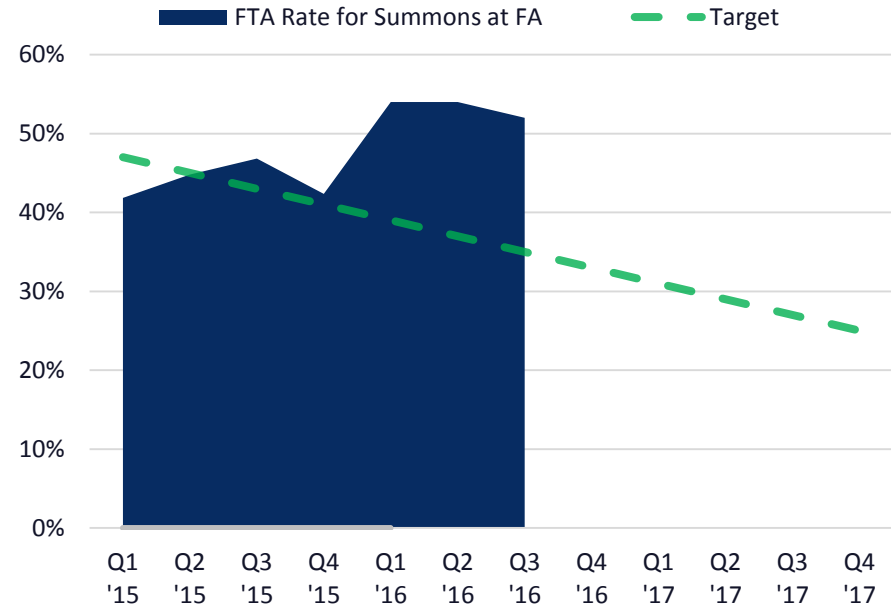Supported by the John D. and Catherine T. MacArthur Foundation

Re-design forms to clarify time, date, and location of court so process is easier to understand for defendants

Implementation Activities

Activity	Status
▪ NOPD drafts a mockup of new form, distributes for feedback, and finalizes	In progress
▪ Printer creates a proof, NOPD signs off on proof and submits order	Not started

Challenges

▪ None

Measures	2014	2015	2016					2017 Target
			Q1	Q2	Q3	Q4	Total	
# bookings on FTA warrants	2,603	2,303	414	516	444		1,374	2,072
FTA rate for summons	40%	44%	54%	54%	52%		53%	33%
FTA rate for subpoena'd court appearances in Muni Court	51%	48%	35%	37%	34%		35%	38%
FTA rate for subpoena'd court appearances in CDC	22%	24%	26%	24%	22%		24%	21%

SUMMARY OF STRATEGIC PLAN IMPACT

Target = 1,277

Legend: •••• Projected Total   •••• Projected DOC Sentenced   — — Target